

Message Text

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S E C R E T SECTION 1 OF 5 MBFR VIENNA 0335

GENEVA FOR SEABED DEL -- SLOSS

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: COMMENTS ON DRAFT GUIDANCE AND AIDE MEMOIRE ON DATA
DISAGGREGATION

REFS: A. NATO 5823 DTG 221942Z JUN 77

B. MBFR VIENNA 330 DTG 221727Z JUN 77

C. NATO 5830 DTG 230752Z JUN 77

D. MBFR VIENNA 235 DTG 171138 MAY 77

E. NATO 5885 DTG 231642Z JUN 77

F. NATO 5895 DTG 231741Z JUN 77

1. SPC DRAFT GUIDANCE ON DATA DISAGGREGATION AS TRANSMITTED

REF A IS AN EXCELLENT JOB AND, WITH THE MODIFICATION NOTED BELOW,

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WOULD BE SATISFACTORY TO US. THIS MESSAGE COMMENTS ON
REFS A, C AND E. COMMENTS ON REF F WILL BE FORWARDED SEPTTEL.

2. WE NOTE THAT PARA 2 OF THE DRAFT GUIDANCE, ON AIR
MANPOWER, DOES NOT MENTION HOW AIR MANPOWER WOULD BE
DISAGGREGATED. IN EITHER CONTINGENCY NOTED BY THE DRAFT
GUIDANCE, I.E., WHETHER THE ALLIES PROPOSE TO DISAGGREGATE

AIR MANPOWER AT A LATER STAGE, OR AGREE TO SIMULTANEOUS DISAGGREGATION OF GROUND AND AIR MANPOWER, THE ALLIES SHOULD BE IN A POSITION TO ANSWER POSSIBLE EASTERN QUESTIONS ABOUT HOW AIR MANPOWER WOULD BE DISAGGREGATED. WE BELIEVE THIS ISSUE COULD BE HANDLED MOST EFFECTIVELY BY ADDING THE PERTINENT SECTION FROM THE DRAFT GUIDANCE SUGGESTED BY THE DELEGATION IN MBFR VIENNA 330 (REF B).

3. SPECIFICALLY, WE SUGGEST THAT THE FOLLOWING BE ADDED TO PARA 2 OF THE SPC DRAFT GUIDANCE (REF A): BEGIN TEXT: "IN RESPONSE TO EASTERN QUESTIONS, ALLIED NEGOTIATORS MAY TELL EAST THAT THE SIDES SHOULD PROVIDE FIGURES ON AIR MANPOWER WHICH WOULD CORRESPOND TO THE FIGURES ON GROUND FORCES AND MAY OUTLINE THE CONCEPTS CONTAINED IN PARAGRAPHS A AND B BELOW. ONCE THE CONDITIONS FOR THE EXCHANGE OF INFORMATION ON AIR FORCE MANPOWER HAVE BEEN AGREED, ALLIED NEGOTIATORS SHOULD PROPOSE THAT EACH SIDE SHOULD SIMULTANEOUSLY TABLE THE FOLLOWING INFORMATION FOR ITS AIR FORCES IN THE AREA:

A. LIST AND DESCRIBE THE MAJOR UNITS IN THEIR AIR FORCES IN THE AREA OF REDUCTIONS; THE EAST WOULD LIST EACH OF THEIR MAJOR OPERATIONAL AIR COMMANDS, SUCH AS THE TACTICAL AIR ARMIES AND AIR DEFENSE COMMANDS, WHILE THE WEST WOULD LIST EACH OF THE OPERATIONAL AIR COMMANDS OF WESTERN DIRECT PARTICIPANTS; FOR EACH FORMATION, THE OFFICIAL DESIGNATION, NATIONAL IDENTIFICATION AND STRENGTH AS OF 1 JANUARY 1976 WOULD BE GIVEN;
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B. PROVIDE A FIGURE (FIGURES) AS OF 1 JANUARY 1976 ON ALL ACTIVE DUTY AIR FORCE PERSONNEL OF (EACH) DIRECT PARTICIPANT(S) ON ITS SIDE IN THE AREA OF REDUCTIONS OTHER THAN THOSE CONTAINED IN THE FORMATIONS MENTIONED ABOVE. END TEXT.

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4. WITH REGARD TO MBFR STAFF GROUP'S INFORMAL AIDE MEMOIRE ON POSSIBLE FORMATS FOR AIR MANPOWER DISAGGREGATION (REF C), WE AGREE WITH REASONING AND CONCLUSION IN PARA 15 THAT AIR MANPOWER SHOULD BE DISAGGREGATED BY "MAJOR COMBAT UNITS" AND "OTHER PERSONNEL",

AND WITH THE FORMAT FOR DOING SO GIVEN IN ANNEX D OF AIDE MEMOIRE.

5. WE NOTE THAT ANNEX D OF AIDE MEMOIRE INCLUDES DATA ONLY FOR WESTERN FORCES AND, WITH RESPECT TO GROUND FORCES, DOES NOT INCLUDE DATA FOR POSSIBLE DISAGGREGATION OF DIVISIONS. DELEGATION THEREFORE TRANSMITS BELOW DATA ANNEXES COMPATIBLE WITH CONCEPT USED IN ANNEX D WHICH INCLUDE BOTH GROUND AND AIR FORCE DATA ON THE WARSAW PACT AND DATA ON DIVISIONS AS WELL.

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6. DATA FOR THESE ANNEXES WERE DRAWN FROM MCM-86-76 AND AC/276-D(76)6 AND WERE ROUNDED TO THE NEAREST HUNDRED. WESTERN COUNTING RULES FOR DISTINGUISHING GROUND AND AIR MANPOWER WERE USED. OPERATIONAL AIR COMMAND DATA ON WESTERN AIR FORCES ARE NOT AVAILABLE FROM EXISTING NATO-AGREED DOCUMENTS AND WILL HAVE TO BE PROVIDED BY NATIONAL SOURCES. US FIGURES IN ANNEX A, II BELOW ARE AN APPROXIMATION OF USAF STRENGTH BY COMMAND ON 1 JANUARY 1976. (IN THIS REGARD, WE NOTE THAT THE FIGURE USED IN ANNEX D OF AIDE MEMOIRE FOR US AIR FORCES --18,200-- APPEARS INCORRECT.) OPERATIONAL AIR COMMAND DATA ON EASTERN AIR MANPOWER (ANNEX C, II BELOW) EMPLOYS NATO AGREED DATA ARRAYED ACCORDING TO US INTELLIGENCE INFORMATION ON SUBORDINATION AVAILABLE TO US.

7. THE STATISTICAL DATA ON WARSAW PACT FORCES GIVEN IN THE BODY OF THE AIDE MEMOIRE AND THE ANNEXES THERETO HIGHLIGHT A PROBLEM THAT

NATO WILL CONFRONT ONCE THE EAST HAS BEGUN TO TABLE ADDITIONAL DATA ON ITS FORCES. EASTERN DATA WILL REFLECT THE EASTERN ALLOCATION OF ITS OWN FORCES BETWEEN GROUND AND AIR (AND AIR DEFENSE) FORCES. TO MAKE MEANINGFUL COMPARISONS BETWEEN EASTERN AND NATO DATA ON EASTERN FORCES WILL REQUIRE REFORMATTING EXISTING NATO DATA SO THAT THEY REFLECT THE SAME ALLOCATION APPROACH USED BY THE EAST. THIS, OF COURSE, HAS NOTHING TO DO WITH NATO AGREEMENT OR DISAGREEMENT WITH THE EASTERN ALLOCATION METHOD.

8. THE LANGUAGE OF THE AIDE MEMOIRE SUGGESTS THE MBFR STAFF GROUP RECOGNIZES THIS PROBLEM. FOOTNOTE 1 IN PARA 16, FOR EXAMPLE, NOTES THAT THE ALLIED DATA FOR PACT GROUND AND AIR MANPOWER ARE "WITHOUT ADJUSTMENT." IF THE EASTERN ALLOCATION METHOD HAD BEEN FOLLOWED, THE TABLE IN PARA 16 WOULD LOOK LIKE THIS (ROUNDED FIGURES):

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	WP	EST.	DISCREPANCY
GROUND	805,000	939,000	-134,000
AIR (AND AIR DEFENSE)	182,000	224,000	- 42,000
GROUND PLUS AIR	987,000	1,163,000	-176,000

THUS, THE DISCREPANCY IN PACT GROUND MANPOWER WOULD APPEAR TO BE 134,000 (VICE 157,000) AND THE DISCREPANCY IN PACT AIR (AND AIR DEFENSE) MANPOWER, 42,000 (VICE 18,700).

9. WE BELIEVE THAT, AFTER GUIDANCE AND WESTERN DATA HAVE BEEN AGREED, THE MBFR STAFF GROUP SHOULD BE ENCOURAGE TO PREPARE ILLUSTRATIVE TABLES SHOWING NATO FIGURES OF WARSAW PACT GROUND AND AIR/AIR DEFENSE MANPOWER ACCORDING TO THE EASTERN ALLOCATION METHOD. THESE TABLES WOULD BE FOR INTERNAL USE AS AN AID TO NATO MEMBERS IN ANALYZING THE DATA TABLED BY THE EAST.

10. METHODS AND DATA USED TO DERIVE FIGURES IN ANNEX C ON REALLOCATED WARSAW PACT MANPOWER TRANSMITTED SEPTTEL.

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GENEVA FOR SEABED DEL -- SLOSS

ANNEX A

DATA ON WESTERN GROUND FORCE CORPS, OPERATIONAL AIR COMMANDS
AND RESIDUAL GROUND AND AIR MANPOWER

I. GROUND FORCES

A. CORPS

1. 1ST (NL) CORPS 37,800

2. 1ST (UK) CORPS 46,900

3. 1ST (GE) CORPS 112,900

4. 1ST (BE) CORPS 33,900

5. 3RD (GE) CORPS 72,700

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6. 5TH (US) CORPS 49,400

7. 7TH (US) CORPS 62,700

8. 2ND (GE) CORPS 72,700

SUBTOTAL 489,000

B. RESIDUAL PERSONNEL

1. BEL 31,600

2. CAN 3,900

3. FRG 82,700

4. LUX 600

5. NL 29,400

6. UK	12,400
7. US	81,400
SUBTOTAL 242,000	

C. TOTAL GROUND FORCES 731,000

II. AIR FORCES 1/

A. OPERATIONAL COMMANDS

1. TACTICAL AIR COMMAND (NL)	10,000
2. RAF-GERMANY (UK)	9,000
3. TACTICAL AIR COMMAND (GE)	45,000
4. 1ST AIR GROUP (CA)	1,000
5. TACTICAL AIR COMMAND (BE)	9,000
6. USAFE (US)	21,000
SUBTOTAL 96,000	

B. RESIDUAL PERSONNEL

1. BEL	11,000
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2. CAN	1,000
3. FRG	66,000
4. LUX	0
5. NL	8,000
6. UK	1,000
7. US	9,500
SUBTOTAL 96,500	

C. TOTAL AIR FORCES 192,500

1/ OPERATIONAL COMMAND AND RESIDUAL DATA ARE NOT AVAILABLE FROM EXISTING NATO AGREED DOCUMENTS. THE DATA GIVEN HERE FOR COUNTRIES OTHER THAN THE US ARE ROUGH APPROXIMATIONS. US SUBTOTALS ARE APPROXIMATIONS AS OF 1 JANUARY 76. US TOTAL CONFORMS TO AC/276-D(76)6.

II. AIR FORCES

A. OPERATIONAL COMMAND WESTERN
RULES RECATEGORIZED

1. 16TH TAA (SU)	40,400	31,800
2. 37TH TAA (SU)	13,100	11,500
3. AIR DEFENSE COMMAND (GDR)	21,400	21,400
4. TACTICAL AIR COMMAND (POL)	15,800	15,800
5. AIR DEFENSE COMMAND (POL)	19,900	47,000
6. 10TH TAA (CSSR)	11,700	11,700

7. 7TH ADA (CSSR) 10,700 25,700

SUBTOTAL 133,000 164,900

B. RESIDUAL PERSONNEL

1. USSR 5,400 4,700

2. CSSR 19,100 16,500

3. GDR 17,600 15,700

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4. POLAND 26,500 22,800

SUBTOTAL 68,700 59,700

C. TOTAL AIR FORCES 201,800 224,600

III. GROUND/AIR FORCE TOTALS

A. GROUND 962,600 939,800

B. AIR 201,800 224,600

C. TOTAL 1164,400 1164,400

3/ ALL NUMBERS ARE ROUNDED INDIVIDUALLY TO THE NEAREST HUNDRED,
THEREFORE ROUNDED TOTALS DO NOT IN ALL CASES EQUAL SUMS SHOWN.

4/ EQUIVALENT STRUCTURES TO ARMIES WOULD HAVE TO BE DISCUSSED
WITH THE EAST. THIS PROBLEM COULD AFFECT THE GDR AND POLISH MDS,
THE CZECH EASTERN MILITARY DISTRICT AND THE SOVIET GROUPS OF
FORCES IN CZECHOSLOVAKIA AND POLAND.

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ANNEX C
(FOR INTERNAL USE OF AHG)

NATO AGREED DATA ON PACT GROUND FORCE CORPS/ARMIES, OPERATIONAL AIR
COMMANDS AND RESIDENT GROUND AND AIR MANPOWER 3/

I. GROUND FORCES

A. CORPS/ARMIES AND EQUIVALENTS 4/

1. 2ND GD TK ARMY (SU)	57,200
2. III MILITARY DISTRICT	37,600
3. SILESIAN MILITARY DISTRICT	55,600
4. 1ST ARMY (CSSR)	43,000

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5. 3RD SHOCK ARMY (SU)	56,500
6. 20TH GD ARMY (SU)	50,400
7. V MILITARY DISTRICT	38,600
8. POMERANIAN MILITARY DISTRICT	54,400
9. 4TH ARMY (CSSR)	36,800
10. 1ST GD TK ARMY (SU)	64,300
11. 8TH GD ARMY (SU)	63,000
12. WARSAW MILITARY DISTRICT	20,300
13. CGF (SU)	73,000
14. NGF (SU)	37,200
SUBTOTAL	688,200

WESTERN RULES/RECATEGORIZED

B. RESIDUAL

1. USSR	75,000	85,900
2. CSSR	70,700	58,400
3. GDR	28,600	30,500

4. POLAND 100,100 76,800
SUBTOTAL 274,400 251,600

C. TOTAL GROUND FORCES WESTERN RULES/RECATEGORIZED
962,600 939,800

ANNEX B
(FOR DISCRETIONARY USE OF AHG)

NATO DIVISIONAL TOTALS 2/

1ST ARMORED DIVISION (US) 15,300
1ST DIVISION (UK) 10,800
1ST ARMORED INFANTRY DIVISION (FRG) 20,100
1ST MECHANIZED DIVISION (NETH) 11,300
1ST MOUNTAIN DIVISION (FRG) 18,100
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2ND DIVISION (UK) 11,000
2ND INFANTRY MOTORIZED DIVISION (FRG) 19,900
3RD ARMORED DIVISION (US) 15,200
3RD MECHANIZED DIVISION (US) 15,400
3RD ARMORED DIVISION (FRG) 19,500
4TH DIVISION (UK) 10,600
4TH INFANTRY MOTORIZED DIVISION (FRG) 17,700
4TH MECHANIZED DIVISION (NETH) 10,300
5TH ARMORED DIVISION (FRG) 18,900
5TH MECHANIZED DIVISION (NETH) 1,000
6TH ARMORED INFANTRY DIVISION (FRG) 19,900
7TH ARMORED DIVISION (FRG) 16,000
8TH MECHANIZED DIVISION (US) 15,400
10TH ARMORED DIVISION (FRG) 16,200
11TH ARMORED INFANTRY DIVISION (FRG) 18,600
12TH ARMORED DIVISION (FRG) 16,200

2/ THERE ARE NO BELGIAN, CANADIAN OR LUXEMBOURG DIVISIONS.

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ANNEX D

(FOR INTERNAL USE OF AHG)

NATO AGREED DATA ON PACT DIVISIONS

A. USSR

6 GTD	10,000
7 GTD	10,000
9 TK DIV	10,000
11 GTD	10,000
27 GUARDS MRD	12,500
9 GTD	10,000

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25 TK DIV	10,000
32 MRD	12,500
94 MRD	12,500
10 TD	10,000
12 TD	10,000
47 TD	10,000
207 MRD	12,500
20 TD	10,000
20 GUARDS MRD	12,500
39 GUARDS MRD	12,500
57 GUARDS MRD	12,500
6 GUARDS MRD	12,500

14 GUARDS MRD	12,500
35 GUARDS MRD	12,500
20 TK DIV	10,000
U/I TK DIV	10,000
U/I TK DIV	10,000
U/I TK DIV	10,000
U/I MRD	12,500
U/I MRD	12,500
U/I MRD	12,500

B. CSSR

1 TK DV	6,600
2 MRD	8,400
19 MRD	8,400
20 MRD	8,400
4 TK DIV	6,600
9 TK DIV	6,600
6,600	
15 MRD	8,400

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3 MRD	5,000
13 TK DIV	4,400
14 TK DIV	2,700

C. GDR

4 MRD	10,700
11 MRD	10,200
7 TK DIV	9,000
1 MRD	10,900
8 MRD	10,800
9 TK DIV	8,600

D. POLAND

6 AB DIV	3,800
7 SEA LANDING DIV	4,600
2 MECH DIV	6,500
4 MECH DIV	9,400
5 ARMD DIV	8,200
10 ARMD DIV	7,600
11 ARMD DIV	7,800
15 MECH DIV	5,800
8 MECH DIV	9,400
12 MECH DIV	9,600
16 ARMD DIV	7,800
20 ARMD DIV	7,800
1 MECH DIV	5,500

3 MECH DIV	2,500
9 MECH DIV	2,500 RESOR

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Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DATA, NONAGGRESSION, AIDE MEMOIRE, MUTUAL FORCE REDUCTIONS, FORCE & TROOP LEVELS, INFORMATION CONTROL
Control Number: n/a
Copy: SINGLE
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Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MBFRV00335
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770226-0934
Format: TEL
From: MBFR VIENNA
Handling Restrictions: n/a
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Review Date: 28-Oct-2004 12:00:00 am
Review Event:
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Review Release Date: n/a
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SAS ID: 2038520
Secure: OPEN
Status: NATIVE
Subject: MBFR: COMMENTS ON DRAFT GUIDANCE AND AIDE MEMOIRE ON DATA DISAGGREGATION
TAGS: PARM, NATO
To: STATE DOD
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/794e0477-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
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22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009